

REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE DAVIESS COUNTY CLERK

Calendar Year 1999

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EXECUTIVE SUMMARY

DAVIESS COUNTY J. MICHAEL LIBS, COUNTY CLERK CALENDAR YEAR 1999 FEE AUDIT

Independent Auditors Report:

We would like to commend the Daviess County Clerk, J. Michael Libs, and Finance Officer, Linda Hale, for their excellent accounting procedures and record keeping. They have demonstrated a high degree of knowledge concerning the Commonwealth of Kentucky's automated reporting system for counties with population exceeding 70,000. In addition, their efforts to maintain accurate accounting records allowed for the efficient transition to the Commonwealth's new reporting system (MARS) in July 1999.

Financial Statements:

The County Clerk collected \$17,833,781 of receipts and appropriately distributed all funds. The County Clerk's operating fund had a balance of \$15,136 after all 1999 transactions.

Notes to Financial Statements:

Deposits of \$82,122 were uncollateralized as of December 31, 1999.

The County Clerk received a local records microfilming grant. The unexpended grant balance is \$11,646 as of December 31, 1999.

The County Clerk leased a vehicle at \$460 per month for 36 months. The total balance of the agreement is \$27,980 as of December 31, 1999.

Compliance and Internal Control Letter:

There was not any material noncompliance.

There were no reportable internal control weaknesses.

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Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
Paul E. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Louis Reid Haire, County Judge/Executive
Honorable J. Michael Libs, Daviess County Clerk
Members of the Daviess County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of receipts and disbursements of the County Clerk of Daviess County, Kentucky, and the statement of receipts, disbursements, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer for the year ended December 31, 1999. These financial statements are the responsibility of the County Clerk. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for County Fee Officials</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk is required to prepare the financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than generally accepted accounting principles. This cash basis system does not require the maintenance of a general fixed asset group or general long-term debt group of accounts. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the receipts and disbursements of the County Clerk and the receipts, disbursements, and fund balances of the County Clerk's operating fund and county fund with the State Treasurer for the year ended December 31, 1999, in conformity with the basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
Paul E. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Louis Reid Haire, County Judge/Executive
Honorable J. Michael Libs, Daviess County Clerk
Members of the Daviess County Fiscal Court

In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated June 29, 2000, on our consideration of the County Clerk's compliance with laws and regulations and internal control over financial reporting.

• We would like to commend the Daviess County Clerk, J. Michael Libs, and Finance Officer, Linda Hale, for their excellent accounting procedures and record keeping. They have demonstrated a high degree of knowledge concerning the Commonwealth of Kentucky's automated reporting system for counties with population exceeding 70,000. In addition, their efforts to maintain accurate accounting records allowed for the efficient transition to the Commonwealth's new reporting system (MARS) in July 1999.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - June 29, 2000

DAVIESS COUNTY J. MICHAEL LIBS, COUNTY CLERK STATEMENT OF RECEIPTS AND DISBURSEMENTS

Calendar Year 1999

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State Fees For Services		\$ 39,756
Fiscal Court		85,135
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 2,141,196	
Usage Tax	9,102,411	
Tangible Personal Property Tax	5,433,440	
Licenses-		
Fish and Game	9,895	
Marriage	33,637	
Occupational	867	
Beer and Liquor	6,817	
Deed Transfer Tax	254,461	
Delinquent Taxes	158,455	17,141,179
Fees Collected for Services:		
Recordings-		
Deeds, Easements, and Contracts	\$ 62,056	
Real Estate Mortgages	128,789	
Chattel Mortgages and Financing Statements	250,188	
Powers of Attorney	4,138	
All Other Recordings	130,311	
Charges for Other Services-		
Candidate Filing Fees	240	
Copywork	19,094	594,816
Other:		
Returned Check Fees	\$ 1,890	
Miscellaneous	 9,474	11,364
Interest Earned		11,531
Gross Receipts (Carried Forward)		\$ 17,883,781

DAVIESS COUNTY J. MICHAEL LIBS, COUNTY CLERK STATEMENT OF RECEIPTS AND DISBURSEMENTS Calendar Year 1999 (Continued)

Gross Receipts (Brought Forward) \$ 17,883,781

Disbursements

Disoursements				
Payments to State:				
Motor Vehicle-				
Licenses and Transfers	\$	1,629,699		
Usage Tax		8,832,966		
Tangible Personal Property Tax		1,753,211		
Licenses-				
Fish and Game		9,530		
Delinquent Tax		30,063		
Legal Process Tax		85,815		
Candidate Filing Fees		150	\$ 12,341,434	
Payments to Fiscal Court:				
Tangible Personal Property Tax	\$	622,809		
Delinquent Tax		23,149		
Deed Transfer Tax		240,887		
Occupational Licenses		558		
Beer and Liquor Licenses		5,890	893,293	
Payments to Other Districts:				
Tangible Personal Property Tax	\$	2,825,011		
Delinquent Tax		60,255	2,885,266	
Payments to Sheriff			10,593	
Payments to County Attorney			24,548	
Payments to Others:				
Refunds	\$	17,248		
Uncollected Returned Checks	7	2,412	19,660	
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DAVIESS COUNTY
J. MICHAEL LIBS, COUNTY CLERK
STATEMENT OF RECEIPTS AND DISBURSEMENTS
Calendar Year 1999
(Continued)

<u>Disbursements</u> (Continued)

Payments Made By County: Postage Election Expense Copier Maintenance	\$ 896 59,035 2,178			
Office Supplies	 74	\$	62,183	
Total Disbursements				\$ 16,236,977
Net Receipts				\$ 1,646,804
Payments to State Treasurer:				
75% Operating Fund	:	* \$	1,235,103	
25% County Fund			411,701	1,646,804
Balance Due at Completion of Audit				\$ 0

^{*} Includes reimbursed expenses and fiscal court supplements to the County Clerk of \$84,464 for the audit period. See Note 1 to the Financial Statements.

DAVIESS COUNTY J. MICHAEL LIBS, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND FUND BALANCES OF THE COUNTY CLERK'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER

Calendar Year 1999

	75% Operating Fund	Operating County		Totals		
Fund Balance - January 1, 1999	\$	\$		\$		
Receipts						
Fees Paid to State - Operating Funds (75%) Fees Paid to State - County Funds (25%)	1,235,103		411,701		1,235,103 411,701	
Total Funds Available	\$ 1,235,103	\$	411,701	\$	1,646,804	
<u>Disbursements</u>						
Daviess County Government	\$	\$	411,701	\$	411,701	
Personnel Services-						
Official's Statutory Maximum	78,395				78,395	
County Clerk's Expense Allowance	3,600				3,600	
County Clerk's Education Incentive	688				688	
Deputies Salaries	739,793				739,793	
Employee Benefits-						
Employer's Share Social Security	59,687				59,687	
Employer's Share Retirement	64,214				64,214	
Employer's Paid Health Insurance	94,128				94,128	
Contracted Services-	707				707	
Advertising	707				707	
Printing and Binding	9,393				9,393	
Maintenance Agreement	20,026				20,026	
Materials and Supplies-	20.547				20.547	
Office Supplies Miscellaneous	20,547 278				20,547 278	
Other Charges-	210				210	
Conventions and Travel	20,864				20,864	
Insurance and Dues	23,766				23,766	
Postage	2,920				2,920	
Telephone	8,275				8,275	
Election Expenses	59,035				59,035	
Liceton Emponeous	57,035				57,055	

DAVIESS COUNTY
J. MICHAEL LIBS, COUNTY CLERK
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
FUND BALANCES OF THE COUNTY CLERK'S OPERATING
FUND AND COUNTY FUND WITH THE STATE TREASURER
Calendar Year 1999
(Continued)

<u>Disbursements</u> (Continued)

Auto Expenses-			
Parking Fees	\$ 7,260	\$	\$ 7,260
Capital Outlay-			
Office Equipment	874		874
Debt Service:			
Truck Lease	 5,517		 5,517
Total Disbursements	\$ 1,219,967	\$ 411,701	\$ 1,631,668
Fund Balance - December 31, 1999	\$ 15,136	\$ 0	\$ 15,136

DAVIESS COUNTY J. MICHAEL LIBS, COUNTY CLERK NOTES TO THE FINANCIAL STATEMENTS

December 31, 1999

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

A fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five percent (75%) of the fees collected is deposited in a County Clerk's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected is deposited to the county fiscal court fund and periodically paid to the county government. These funds are closed at the end of each four-year term by paying the balances to the respective county government.

B. Basis of Accounting

The financial statements have been prepared on a cash basis of accounting pursuant to KRS 68.210 as recommended by the State Local Finance Officer. Revenues and related assets are generally recognized when received rather than when earned. Certain expenses are recognized when paid rather than when a liability is incurred, including capital asset purchases. Certain other expenses are recognized when a revenue and the related asset can be associated with a corresponding liability due another governmental entity.

The Attorney General issued a letter which stated that some receipts of the fee official offices could be considered reimbursed expenses. All reimbursed expenses are receipted in the 75 percent fund.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

DAVIESS COUNTY
J. MICHAEL LIBS, COUNTY CLERK
NOTES TO THE FINANCIAL STATEMENTS
December 31, 1999
(Continued)

Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.28 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement System's annual financial report which is a matter of public record.

Note 3. Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The County Clerk entered into a written agreement with the depository institutions and met requirements (a), (b), and (c) stated above. However, as of December 31, 1999, the collateral and FDIC insurance together did not equal or exceed the amount on deposit, leaving \$82,122 of public funds uninsured and unsecured.

DAVIESS COUNTY J. MICHAEL LIBS, COUNTY CLERK NOTES TO THE FINANCIAL STATEMENTS December 31, 1999 (Continued)

Note 3. Deposits (Continued)

The county's deposits are categorized below to give an indication of the level of risk assumed by the county as of December 31, 1999.

	Bank	Balance
Insured or collateralized with securities held by the county's official's agent in the county official's name	\$	194,361
Collateralized with securities held by pledging depository institution in the county official's name		264,373
Uncollateralized and uninsured		82,122
Total	\$	540,856

Note 4. Grant

The County Clerk was awarded a local records microfilming grant from the Kentucky Department for Libraries and Archives in the amount of \$11,555. Grant funds totaling \$11,555 were received during calendar year 1999. Interest of \$91 was earned. No funds were expended during calendar year 1999. The unexpended grant balance is \$11,646 as of December 31, 1999.

Note 5. Lease

The office of the County Clerk is committed to a lease agreement for a vehicle. The agreement requires a monthly payment of \$460 for 36 months to be completed on November 30, 2001. The total balance of the agreement is \$27,980 as of December 31, 1999.

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Edward B. Hatchett, Jr. Auditor of Public Accounts

Honorable Louis Reid Haire, County Judge/Executive Honorable J. Michael Libs, Daviess County Clerk Members of the Daviess County Fiscal Court

> Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the Daviess County Clerk's financial statements as of December 31, 1999, and have issued our report thereon dated June 29, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Daviess County Clerk's financial statements as of December 31, 1999, are free of material misstatement, we performed tests of compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Daviess County Clerk's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be a material weakness.

Honorable Louis Reid Haire, County Judge/Executive
Honorable J. Michael Libs, Daviess County Clerk
Members of the Daviess County Fiscal Court
Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statements Performed In Accordance With Government Auditing Standards
(Continued)

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - June 29, 2000